

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

* * *

SKYLER JAMES FOWLER,

v.

Plaintiff,

CHARLES DANIELS, *et al.*,

Defendants.

Case No. 3:22-cv-00195-MMD-CLB

SCREENING ORDER ON
FIRST AMENDED COMPLAINT**I. SUMMARY**

Plaintiff Skyler James Fowler, who is incarcerated in the custody of the Nevada Department of Corrections (“NDOC”), has submitted a first amended civil rights complaint (“FAC”) pursuant to 42 U.S.C. § 1983, and has filed an application to proceed *in forma pauperis*.¹ (ECF Nos. 8, 9.) The matter of the filing fee will be temporarily deferred. Plaintiff has also moved for the entry of a temporary restraining order or preliminary injunction. (ECF Nos. 11, 12.) The Court will address the motions for a temporary restraining order or preliminary injunction in a separate order. The Court now screens Plaintiff’s FAC under 28 U.S.C. § 1915A.²

II. SCREENING STANDARD

Federal courts must conduct a preliminary screening in any case in which an incarcerated person seeks redress from a governmental entity or officer or employee of a governmental entity. See 28 U.S.C. § 1915A(a). In its review, the court must identify any cognizable claims and dismiss any claims that are frivolous, malicious, fail to state a

¹An amended complaint replaces an earlier complaint. See *Hal Roach Studios, Inc. v. Richard Feiner & Co., Inc.*, 896 F.2d 1542, 1546 (9th Cir. 1989). Therefore, the operative complaint here is the FAC. (ECF No. 8.)

²Plaintiff has also filed several additional motions, which the Court addresses below. (ECF Nos. 13, 14, 15.)

1 claim upon which relief may be granted, or seek monetary relief from a defendant who is
2 immune from such relief. See *id.* § 1915A(b)(1), (2). *Pro se* pleadings, however, must be
3 liberally construed. *Balistreri v. Pacifica Police Dep't*, 901 F.2d 696, 699 (9th Cir. 1990).
4 To state a claim under 42 U.S.C. § 1983, a plaintiff must allege two essential elements:
5 (1) the violation of a right secured by the Constitution or laws of the United States, and
6 (2) that the alleged violation was committed by a person acting under color of state law.
7 See *West v. Atkins*, 487 U.S. 42, 48 (1988).

8 In addition to the screening requirements under § 1915A, pursuant to the Prison
9 Litigation Reform Act ("PLRA"), a federal court must dismiss an incarcerated person's
10 claim if "the allegation of poverty is untrue" or if the action "is frivolous or malicious, fails
11 to state a claim on which relief may be granted, or seeks monetary relief against a
12 defendant who is immune from such relief." 28 U.S.C. § 1915(e)(2). Dismissal of a
13 complaint for failure to state a claim upon which relief can be granted is provided for in
14 Federal Rule of Civil Procedure 12(b)(6), and the court applies the same standard under
15 § 1915 when reviewing the adequacy of a complaint or an amended complaint. When a
16 court dismisses a complaint under § 1915(e), the plaintiff should be given leave to amend
17 the complaint with directions as to curing its deficiencies, unless it is clear from the face
18 of the complaint that the deficiencies could not be cured by amendment. See *Cato v.*
19 *United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

20 Review under Rule 12(b)(6) is essentially a ruling on a question of law. See
21 *Chappel v. Lab. Corp. of Am.*, 232 F.3d 719, 723 (9th Cir. 2000). Dismissal for failure to
22 state a claim is proper only if it is clear that the plaintiff cannot prove any set of facts in
23 support of the claim that would entitle him or her to relief. See *Morley v. Walker*, 175 F.3d
24 756, 759 (9th Cir. 1999). In making this determination, the court takes as true all
25 allegations of material fact stated in the complaint, and the court construes them in the
26 light most favorable to the plaintiff. See *Warshaw v. Xoma Corp.*, 74 F.3d 955, 957 (9th
27 Cir. 1996). Allegations of a *pro se* complainant are held to less stringent standards than
28 formal pleadings drafted by lawyers. See *Hughes v. Rowe*, 449 U.S. 5, 9 (1980). While

1 the standard under Rule 12(b)(6) does not require detailed factual allegations, a plaintiff
2 must provide more than mere labels and conclusions. *Bell Atl. Corp. v. Twombly*, 550
3 U.S. 544, 555 (2007). A formulaic recitation of the elements of a cause of action is
4 insufficient. *Id.*

5 Additionally, a reviewing court should “begin by identifying pleadings [allegations]
6 that, because they are no more than mere conclusions, are not entitled to the assumption
7 of truth.” *Ashcroft v. Iqbal*, 556 U.S. 662, 679 (2009). “While legal conclusions can provide
8 the framework of a complaint, they must be supported with factual allegations.” *Id.* “When
9 there are well-pleaded factual allegations, a court should assume their veracity and then
10 determine whether they plausibly give rise to an entitlement to relief.” *Id.* “Determining
11 whether a complaint states a plausible claim for relief . . . [is] a context-specific task that
12 requires the reviewing court to draw on its judicial experience and common sense.” *Id.*

13 Finally, all or part of a complaint filed by an incarcerated person may be dismissed
14 *sua sponte* if that person’s claims lack an arguable basis either in law or in fact. This
15 includes claims based on legal conclusions that are untenable (e.g., claims against
16 defendants who are immune from suit or claims of infringement of a legal interest which
17 clearly does not exist), as well as claims based on fanciful factual allegations (e.g.,
18 fantastic or delusional scenarios). See *Neitzke v. Williams*, 490 U.S. 319, 327-28 (1989);
19 see also *McKeever v. Block*, 932 F.2d 795, 798 (9th Cir. 1991).

20 **III. SCREENING OF FAC**

21 In the FAC, Plaintiff sues multiple Defendants for events that took place while he
22 was incarcerated at Lovelock Correctional Center (“LCC”). (ECF No. 8 at 1-3.) Plaintiff
23 sues Defendants Director Charles Daniels, Dr. Dana Ralph Marks, Medical Director
24 Michael Minev, Associate Warden Kara LeGrand, and Caseworker Roger Terance. (*Id.*)
25 Plaintiff brings four claims and seeks monetary, injunctive, and declaratory relief. (*Id.* at
26 4-21.)

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1 **A. Claims 1 and 2**

2 In Claims 1 and 2, Plaintiff alleges the following. Plaintiff began having seizures in
 3 early 2019, when the NDOC “abrupt[ly]” discontinued his “psychiatric medications,”
 4 causing him to “fall and smack his head on the concrete floor of his cell.” (*Id.* at 4.) Plaintiff
 5 ultimately filed suit about the inadequate treatment he was receiving for his seizures. (*Id.*)
 6 The court ordered the NDOC to send Plaintiff to a neurologist. (*Id.*) The neurologist
 7 prescribed Vimpat and gabapentin to treat Plaintiff’s seizures and neuropathy. (*Id.*)

8 Before Plaintiff was prescribed these medications, he had been having an average
 9 of five seizures a month. (*Id.* at 5.) Plaintiff began receiving the medications in early July
 10 2021. (*Id.*) They proved so effective that Plaintiff now describes them as “miraculous.”
 11 (*Id.*) Plaintiff had only one seizure during the four weeks he was on the medication
 12 regimen, and that seizure took place “on a day when Plaintiff was being transported
 13 between prisons and received neither medication.” (*Id.*) The medications not only had
 14 “100% efficacy in treating Plaintiff’s seizures,” they also reduced his “neuropathic pain by
 15 about 90%” and treated his “OCD, depression, and anxiety far more effectively” than any
 16 other medications he had taken. (*Id.*)

17 On or about July 28, 2021, Dr. Marks, a physician at LCC, “abruptly and without
 18 any precipitating event discontinued Plaintiff’s gabapentin.” (*Id.*) Dr. Marks had never met
 19 or spoken with Plaintiff, who received “no warning” that his medication would be
 20 discontinued. (*Id.*)

21 On August 1, 2021, Plaintiff had a seizure. (*Id.*) He fell, hit his head on concrete,
 22 lost consciousness, and was “rushed by ambulance to the local hospital’s emergency
 23 room.” (*Id.*) At the hospital, Dr. Endo prescribed gabapentin, giving Plaintiff “one dose
 24 immediately” and sending a ten-day supply “back with the transporting officers.” (*Id.* at 5-
 25 6.) Dr. Endo also noted that Plaintiff had experienced a “[g]eneralized seizure” and had a
 26 “[h]istory of poorly controlled and idiopathic etiology epilepsy.” (*Id.* at 5.)

27 During the hospital visit and upon his return to LCC, Plaintiff “angrily ranted to
 28 numerous guards and nurses” that (i) “he believed Dr. Marks to be a ‘quack’ and a

1 psychopath," and (ii) he "intended to 'sue his ass off.'" (*Id.* at 6.) The following morning,
2 on August 2, 2021, Dr. Marks ordered LCC's nurses "not to comply with Dr. Endo's
3 gabapentin prescription." (*Id.*) Dr. Marks also "abruptly discontinued" two other
4 prescriptions. (*Id.*) Plaintiff filed an emergency grievance about the issue; the grievance
5 was "intercepted and denied." (*Id.*)

6 The next day, on August 3, 2021, Plaintiff had another seizure. (*Id.*) He fell,
7 reopening the head wound from the previous seizure; he also "bled all over the floor" and
8 urinated on himself. (*Id.*) Dr. Marks "ordered that Plaintiff not be taken to a hospital," and
9 he continued to withhold Plaintiff's medications. (*Id.*) Three weeks later, Plaintiff sent
10 medical kites to Dr. Marks and Minev recounting these incidents and "requesting
11 restoration of his medications." (*Id.*) Plaintiff never received a response. (*Id.*) Plaintiff then
12 filed multiple grievances about these issues from September 2021 to December 2021.
13 (*Id.* at 7.) LeGrand "erroneously denied" the first grievance on "procedural grounds"; the
14 remaining grievances—including a second-level grievance directed to Daniels—went
15 unanswered. (*Id.* at 7, 10.) Plaintiff also did not receive responses to medical kites he
16 submitted in October and November 2021. (*Id.* at 7-8.)

17 On November 10, 2021, Dr. Nottin referred Plaintiff to a neurologist. (*Id.* at 7.)
18 Plaintiff has not, however, seen a neurologist since June 2021. (*Id.*) On November 18,
19 2021, Dr. Caldwell-Barr, a psychologist, saw Plaintiff for a "routine mental health check-
20 up." (*Id.*) After explaining the "events surrounding" the discontinuation of his seizure
21 medications, Plaintiff asked Dr. Caldwell-Barr to email "Nurse Sarah" to set up an
22 appointment with Dr. Carroll, the NDOC's psychiatrist. (*Id.*) Dr. Caldwell-Barr sent the
23 email. (*Id.*) Plaintiff had similar conversations with Dr. Caldwell-Barr in December 2021
24 and January 2022. (*Id.* at 8-9.)

25 On December 6, 2021, Plaintiff saw Dr. Kaiser, an orthopedic surgeon, for a
26 consultation about his "hand injuries." (*Id.* at 8.) Dr. Kaiser recommended gabapentin to
27 treat the nerve pain in Plaintiff's hand. (*Id.*) But Dr. Kaiser declined to prescribe it,
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1 explaining that he did not “want to be responsible for managing a prescription that may
2 be necessary for years.” (*Id.*) Dr. Kaiser told Plaintiff to follow up with Dr. Marks. (*Id.*)

3 On January 18, 2022, Plaintiff finally saw Dr. Carroll. (*Id.* at 9.) Plaintiff recited “the
4 history of his seizures, medication discontinuation, and ongoing symptoms.” (*Id.*) Dr.
5 Carroll said she was “not authorized” to prescribe anti-epileptic drugs or refer Plaintiff to
6 a neurologist. (*Id.*)

7 One month later, Plaintiff and the defendants in a prior lawsuit reached a
8 settlement. (*Id.*) The settlement agreement provided that Plaintiff would “be allowed to
9 consult with a NDOC doctor, other than Dr. Dana Marks, to determine if it would be
10 necessary to be prescribed ear plugs, antiseizure medication, and/or a lower bunk.” (*Id.*)

11 From March 2022 to May 2022, Plaintiff filed several medical kites “requesting
12 treatment for his seizures.” (*Id.*) Plaintiff did not receive a response. Meanwhile, on May
13 5, 2022, Plaintiff was transferred from LCC to Northern Nevada Correctional Center. (*Id.*)
14 Plaintiff continues to have seizures, and he has “not received any treatment since his
15 medications were discontinued.” (*Id.* at 10.)

16 Based on these allegations, Plaintiff brings an Eighth Amendment claim for
17 deliberate indifference to serious medical needs (Claim 1), and a First Amendment
18 retaliation claim (Claim 2). (*Id.* at 4, 12.)

19 **1. Deliberate Indifference to Serious Medical Needs**

20 The Eighth Amendment prohibits the imposition of cruel and unusual punishment
21 and “embodies ‘broad and idealistic concepts of dignity, civilized standards, humanity,
22 and decency.’” *Estelle v. Gamble*, 429 U.S. 97, 102 (1976). A prison official violates the
23 Eighth Amendment when he acts with “deliberate indifference” to the serious medical
24 needs of an inmate. *Farmer v. Brennan*, 511 U.S. 825, 828 (1994). “To establish an Eighth
25 Amendment violation, a plaintiff must satisfy both an objective standard—that the
26 deprivation was serious enough to constitute cruel and unusual punishment—and a
27 subjective standard—deliberate indifference.” *Snow v. McDaniel*, 681 F.3d 978, 985 (9th
28 Cir. 2012).

1 To establish the first prong, “the plaintiff must show a serious medical need by
2 demonstrating that failure to treat a prisoner’s condition could result in further significant
3 injury or the unnecessary and wanton infliction of pain.” *Jett v. Penner*, 439 F.3d 1091,
4 1096 (9th Cir. 2006) (internal quotations omitted). To satisfy the deliberate indifference
5 prong, a plaintiff must show “(a) a purposeful act or failure to respond to a prisoner’s pain
6 or possible medical need and (b) harm caused by the indifference.” *Id.* “Indifference may
7 appear when prison officials deny, delay or intentionally interfere with medical treatment,
8 or it may be shown by the way in which prison physicians provide medical care.” *Id.* (internal
9 quotations omitted). When a prisoner alleges that delay of medical treatment
10 evinces deliberate indifference, the prisoner must show that the delay led to further injury.
11 See *Shapley v. Nev. Bd. of State Prison Comm’rs*, 766 F.2d 404, 407 (9th Cir. 1985)
12 (holding that “mere delay of surgery, without more, is insufficient to state a claim of
13 deliberate medical indifference”).

14 Plaintiff states a colorable claim against Dr. Marks for deliberate indifference to
15 serious medical needs. Plaintiff identifies serious medical needs stemming from the
16 seizures he began experiencing in early 2019. (ECF No. 8 at 4.) To treat Plaintiff’s
17 seizures, a neurologist prescribed Vimpat and gabapentin. (*Id.*) The medications proved
18 highly effective at treating not only Plaintiff’s seizures, but also his nerve pain and mental
19 health issues. (*Id.* at 5.) Yet, four weeks after Plaintiff began this medication regimen, Dr.
20 Marks “abruptly and without any precipitating event discontinued Plaintiff’s gabapentin.”
21 (*Id.*) Dr. Marks made this decision without even meeting or speaking to Plaintiff. (*Id.*)
22 Following the discontinuation of his medication, Plaintiff resumed having seizures, and he
23 continues to experience them as of the filing of the Complaint. (*Id.* at 5-6, 10.) Taken
24 together, these allegations are sufficient to plead that Dr. Marks acted with deliberate
25 indifference to Plaintiff’s medical needs by denying him his prescribed medication. See
26 *Roberts v. McDonald*, Case No. 11-cv-0474, 2013 WL 3283351, at *8 (E.D. Cal. June 27,
27 2013) (holding that the plaintiff stated an Eighth Amendment claim based on allegations
28 that the defendant “denied him his prescribed medication”), *adopted* by 2013 WL 4094389

1 (E.D. Cal. Aug. 13, 2013). Thus, the Eighth Amendment claim will proceed against Dr.
 2 Marks.

3 Plaintiff also states a colorable claim against LeGrand, Minev, and Daniels. “[A]
 4 supervisor who learns about an unconstitutional denial of adequate medical care from a
 5 prisoner’s grievance and fails to intervene may be found to have personally participated
 6 in the Eighth Amendment violation.” *Nicholson v. Finander*, Case No. 12-cv-9993, 2014
 7 WL 1407828, at *8 (C.D. Cal. Apr. 11, 2014); *see also Sharpe v. Cryer*, Case No. 19-cv-
 8 00711, 2021 WL 3911306, at *15 (E.D. Cal. Sept. 1, 2021) (noting that “many district
 9 courts . . . have extended liability to reviewers of healthcare appeals who learn of an
 10 unconstitutional condition that can be remedied and yet take no action”), *adopted by* 2021
 11 WL 5177451 (E.D. Cal. Nov. 8, 2021). Here, Plaintiff alleges that he submitted numerous
 12 kites and grievances to LeGrand, Minev, and Daniels about the denial of his anti-seizure
 13 medication. (ECF No. 8 at 6-7, 10.) Despite learning that Plaintiff was experiencing
 14 seizures due to the discontinuation of his medication, these Defendants allegedly failed
 15 to take any action to remedy the situation. (*Id.*) Because Plaintiff adequately alleges that
 16 LeGrand, Minev, and Daniels were deliberately indifferent to his medical needs, the
 17 Eighth Amendment claim will proceed against them.

18 **2. First Amendment Retaliation**

19 Prisoners have a First Amendment right to file prison grievances and to pursue
 20 civil rights litigation in the courts. *See Rhodes v. Robinson*, 408 F.3d 559, 567 (9th Cir.
 21 2004). “Without those bedrock constitutional guarantees, inmates would be left with no
 22 viable mechanism to remedy prison injustices. And because purely retaliatory actions
 23 taken against a prisoner for having exercised those rights necessarily undermine those
 24 protections, such actions violate the Constitution quite apart from any underlying
 25 misconduct they are designed to shield.” *Id.*

26 To state a viable First Amendment retaliation claim in the prison context, a plaintiff
 27 must allege “(1) [a]n assertion that a state actor took some adverse action against an
 28 inmate (2) because of (3) that prisoner’s protected conduct, and that such action (4)

1 chilled the inmate's exercise of his First Amendment rights, and (5) the action did not
 2 reasonably advance a legitimate correctional goal." *Id.* at 567-68. For First Amendment
 3 retaliation purposes, "protected conduct" does not need to be "tethered to the speech or
 4 associational freedoms secured by that Bill of Rights provision." *Blaisdell v. Frappiea*, 729
 5 F.3d 1237, 1242 (9th Cir. 2013). Instead, "a claim for retaliation can be based upon the
 6 theory that the government imposed a burden on the plaintiff, more generally, because
 7 he exercise[d] a constitutional right." *Id.* (internal quotation marks omitted). In addition,
 8 total chilling is not required to state a retaliation claim; it is enough if an official's acts
 9 would chill or silence a person of ordinary firmness from future First Amendment
 10 activities. *See Rhodes*, 408 F.3d at 568-69.

11 Plaintiff states a colorable retaliation claim against Dr. Marks. Plaintiff alleges that
 12 he engaged in protected activity on August 1, 2021, by telling "numerous guards and
 13 nurses" that he "intended to 'sue [Dr. Marks's] ass off.'" (ECF No. 8 at 6.) *See Entler v.*
 14 *Gregoire*, 872 F.3d 1031, 1039 (9th Cir. 2017) ("[T]hreats to sue fall within the purview of
 15 the constitutionally protected right to file grievances."). The morning after Plaintiff made
 16 this threat, Dr. Marks allegedly (i) ordered LCC's nurses "not to comply with Dr. Endo's
 17 gabapentin prescription," and (ii) "abruptly discontinued" two other prescriptions. (*Id.*)
 18 These allegations set forth "a chronology of events from which retaliation can be inferred."
 19 *Watison v. Carter*, 668 F.3d 1108, 1114 (9th Cir. 2012); *see also Jones v. Baldinado*,
 20 Case No. 20-cv-01371, 2020 WL 5545399, at *5, *9 (D. Ariz. Sept. 16, 2020) (holding that
 21 the plaintiff stated a First Amendment retaliation claim based on the allegation that, "after
 22 he filed an informal complaint against Defendant Leifson, Defendant Leifson retaliated
 23 against him by discontinuing both [of his] medications"). Thus, the First Amendment
 24 retaliation claim will proceed against Dr. Marks.

25 **B. Claims 3 and 4**

26 In Claims 3 and 4, Plaintiff alleges the following. Since 2018, Plaintiff has been an
 27 adherent of Thelema, an "Earth-based religion" that requires outdoor worship. (ECF No.
 28

1 8 at 13, 19.) Plaintiff began seeking a religious dietary accommodation in August 2018,
2 and he started receiving the “common fare” diet in April 2019. (*Id.* at 13.)

3 Although LCC maintains a policy prohibiting inmates from taking food out of the
4 chow hall, “unwritten exceptions” exist. (*Id.*) For example, when “insufficient staffing”
5 requires it, inmates receive Styrofoam containers in the chow hall to “take their breakfast
6 and/or dinner meals back to their cells.” (*Id.*) Inmates also receive a “sack lunch” with their
7 breakfast “in lieu of serving a meal at lunchtime,” and they are required to “take [the sack
8 lunch] back to their cells.” (*Id.*)

9 LCC maintains a policy of giving inmates 20 minutes to eat in the chow hall. (*Id.* at
10 14.) In practice, however, inmates usually have only 10 to 15 minutes to eat. (*Id.*)
11 Moreover, LCC has an “unwritten policy” under which officers “begin rushing the
12 remaining inmates out” of the chow hall once “about half of a given unit’s inmates have
13 left.” (*Id.*)

14 These time constraints are “even worse” for inmates who reside in LCC’s
15 “Structured Living Program.” (*Id.*) Such inmates must finish eating by the time their
16 “Battalion Leader” is done. (*Id.*) As a result, they typically have only eight to 12 minutes
17 to eat each meal. (*Id.*) Plaintiff was part of the Structured Living Program from July 2021
18 to February 2022. (*Id.*) Terance was in charge of the program until approximately
19 December 2021; LeGrand oversaw both the program and LCC’s chow hall. (*Id.* at 15.)
20 Both were aware of the official and unofficial policies described above. (*Id.*)

21 Inmates such as Plaintiff who participate in the common fare diet do not receive
22 “hot prepared meals.” (*Id.*) Instead, they are given the “raw ingredients” required to make
23 meals. (*Id.*) For example, they might receive “whole tomatoes and zucchini, half of an
24 onion or bell pepper, quinoa, hummus, etc.” (*Id.*) Given the time constraints on eating in
25 the chow hall, inmates on the common fare diet “cannot both prepare and eat” their meals
26 “within the allotted time.” (*Id.*) For example, Plaintiff alleges that “no one can reasonably
27 be expected to eat . . . half of a raw white onion as if it were an apple.” (*Id.*) The problem
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1 is made worse by the fact that “the only items permitted in the [chow] hall are a plastic
2 cup and a plastic ‘safety spork.’” (*Id.*)

3 On July 18, 2021, Plaintiff filed an informal grievance about this issue, citing
4 “interfere[nce] with his religious rights” and requesting that “he either be given more time
5 to eat or be allowed to take his common fare food back to his cell.” (*Id.*) About a week
6 later, Plaintiff sent a kite to LeGrand, describing an incident in which “several C/Os
7 intimidated him into leaving the dining hall early.” (*Id.* at 16.) Although Plaintiff “asked for
8 her help,” LeGrand “never responded.” (*Id.*) Instead, on August 4, 2021, LeGrand sent
9 Plaintiff a “warning,” threatening to remove him from the common fare diet “over his
10 purchase of a Hot Pocket.” (*Id.*)

11 On August 24, 2021, Plaintiff filed a medical kite, “explain[ing] the reasons he
12 needed more time to eat.” (*Id.*) He received a response from “dental” stating that “they
13 could not authorize such [an accommodation] and he would need to address the issue
14 with ‘custody.’” (*Id.*)

15 On August 25, 2021, Terance denied Plaintiff’s informal grievance but did not
16 “address[] the problems.” (*Id.* at 17.) Instead, Terance cited LCC operational procedures
17 and “complain[ed] about the irrelevant fact that Plaintiff didn’t name any individual officers
18 who were enforcing the 8-12 minute policy.” (*Id.*) On September 1, 2021, Plaintiff filed a
19 first-level grievance, which was denied in a response that reiterated Terance’s reasons
20 for denying the informal grievance. (*Id.*) Then, on October 19, 2021, Plaintiff filed a
21 second-level grievance, listing six officers who could “verify the existence of the policy,”
22 explaining that “even 20 minutes was inadequate for common fare,” and stating that he
23 had been forced to “violate his religious dietary restrictions and discontinue his common
24 fare status as a result of [LCC’s] policies.” (*Id.* at 17-18.)

25 In short, Plaintiff was forced to choose between (i) “remaining on the common fare
26 and not being able to eat enough food,” and (ii) “discontinuing [the] common fare in order
27 to avoid hunger and malnutrition.” (*Id.* at 18.) Plaintiff chose the latter course. (*Id.*) As a
28

1 result, he has been “unable to properly exercise his religious beliefs” since August 2021.
2 (*Id.*)

3 Separately, Plaintiff alleges that from July 2021 to April 2022, Daniels instituted
4 and enforced a policy “banning all religious services in NDOC prisons.” (*Id.* at 19.) This
5 decision was “ostensibly, but not actually,” based on COVID-19. (*Id.*) During this time,
6 “numerous other types of large gatherings were permitted,” including workshops run by
7 Prison Industries. (*Id.*) Daniels was aware of—yet declined to adopt—“less restrictive
8 alternatives to mitigate the spread of COVID-19” than the “blanket closure of religious
9 services.” (*Id.*) This burdened Plaintiff’s religious practice, which “requir[ed] outdoor
10 worship.” (*Id.*)

11 Based on these allegations, Plaintiff asserts a First Amendment free exercise claim
12 related to his inability to participate in the common fare diet (Claim 3), and a free exercise
13 claim related to the cancellation of all religious services between July 2021 and April 2022
14 (Claim 4). (*Id.* at 13, 19.)

15 **1. Free Exercise**

16 The First Amendment to the United States Constitution provides that Congress
17 shall make no law respecting the establishment of religion or prohibiting the free exercise
18 thereof. U.S. Const. Amend. I. The Supreme Court has held that inmates retain the
19 protections afforded by the First Amendment, “including its directive that no law shall
20 prohibit the free exercise of religion.” *O’Lone v. Estate of Shabazz*, 482 U.S. 342, 348
21 (1987). The Supreme Court also has recognized that an inmate’s “limitations on the
22 exercise of constitutional rights arise both from the fact of incarceration and from valid
23 penological objectives—including deterrence of crime, rehabilitation of prisoners, and
24 institutional security.” *Id.* “A person asserting a free exercise claim must show that the
25 government action in question substantially burdens the person’s practice of his religion.
26 A substantial burden . . . place[s] more than an inconvenience on religious exercise; it
27 must have a tendency to coerce the individuals into acting contrary to their religious
28 beliefs or exert substantial pressure on an adherent to modify his behavior and to violate

1 his beliefs.” *Jones v. Williams*, 791 F.3d 1023, 1031-32 (9th Cir. 2015) (internal quotations
 2 and citations omitted). Even if such a belief is substantially burdened, the challenged
 3 prison regulation is “valid if it is reasonably related to legitimate penological
 4 interests.” *Turner v. Safley*, 482 U.S. 78, 89 (1987).

5 Plaintiff states a colorable free exercise claim against Terance and LeGrand.
 6 Plaintiff alleges that to accommodate his religious beliefs as a practitioner of Thelema,
 7 the NDOC allowed him to begin receiving the common fare diet in April 2019. (ECF No.
 8 at 13.) Since August 2021, however, Plaintiff has been unable to participate in the
 9 common fare diet. (*Id.* at 18.) Plaintiff attributes this to LCC policies and practices that (i)
 10 give inmates a maximum of 10 to 15 minutes to eat in the chow hall, and (ii) forbid inmates
 11 from taking meals back to their cells. (*Id.* at 14.) As a result, inmates on the common fare
 12 diet—which consists of the “raw ingredients” for meals—cannot “both prepare and eat”
 13 their meals “within the allotted time.” (*Id.* at 15.) Thus, if Plaintiff remained on the common
 14 fare diet, he would not be getting enough food. (*Id.* at 18.) But if he ended his participation
 15 in the common fare diet, he would be violating his religious beliefs. (*Id.*) Plaintiff ultimately
 16 gave up the common fare diet. (*Id.*) Taken together, these allegations are sufficient to
 17 plead that the challenged policies and practices “coerce[d] [Plaintiff] into acting contrary
 18 to [his] religious beliefs.” *Jones*, 791 F.3d at 1031-32. Accordingly, the free exercise claim
 19 will proceed against Terance and LeGrand—both of whom are alleged to have played a
 20 role in maintaining the policies and practices that caused Plaintiff to violate his religious
 21 beliefs. (ECF No. 8 at 15.)

22 Plaintiff also states a colorable free exercise claim against Daniels. Plaintiff alleges
 23 that from July 2021 to April 2022, Daniels instituted and enforced a policy “banning all
 24 religious services in NDOC prisons.” (*Id.* at 19.) Although the policy purported to be
 25 motivated by COVID-19-related concerns, Daniels permitted “numerous other types of
 26 large gatherings,” including workshops run by Prison Industries. (*Id.*) The policy allegedly
 27 burdened Plaintiff’s religious practice, which “requir[ed] outdoor worship.” (*Id.*) Liberally
 28 construed, these allegations are sufficient to plead that Daniels implemented a policy that

1 substantially burdened Plaintiff's religious exercise. The question of whether the policy "is
2 reasonably related to legitimate penological interests" may be addressed at a later stage
3 of the litigation. *Turner*, 482 U.S. at 89; *see also Brittain v. Sheriff of Riverside Cnty.*, Case
4 No. 05-cv-1075, 2006 WL 8427288, at *7 (C.D. Cal. July 26, 2006) ("A determination of
5 the reasonableness of defendants' restriction of plaintiff's exercise of his religion is a fact-
6 intensive inquiry that cannot be conducted at [the pleading stage]."). Thus, the free
7 exercise claim will proceed against Daniels.

8 **IV. PLAINTIFF'S MOTIONS**

9 **A. ECF No. 13**

10 Plaintiff has filed a "motion to correct the docket," citing several alleged errors in
11 the docketing of his filings in this action. (ECF No. 13.) The Court denies the motion.
12 Plaintiff first contends that the Court mistakenly docketed his FAC as a "Proposed
13 Amended Complaint" "under the event type 'Notice (Other).'" (*Id.* at 2.) He requests that
14 the Court change the event type to "Amended Complaint." (*Id.*) Plaintiff's request is moot.
15 As part of this screening order, the Court will direct the Clerk of Court to docket the FAC.
16 The FAC will then be listed as the First Amended Complaint on the docket.

17 Plaintiff next contends that the Court erroneously "inserted quotation marks around
18 the word 'emergency' in the titles" of his motions for a temporary restraining order or
19 preliminary injunction. (*Id.*) There is no need to change the docket text for these motions.
20 The placement of quotation marks around the word "emergency" will have no bearing on
21 the Court's consideration of Plaintiff's requests for injunctive relief. The Court will consider
22 those requests—and their alleged emergency nature—on the merits.

23 Plaintiff also states that the Court should not have filed the exhibits to the FAC as
24 a separate docket entry. (*Id.*) He claims that the exhibits should have been filed as
25 attachments to his FAC. (*Id.*) The filing of Plaintiff's exhibits as a separate docket entry
26 has no effect on the Court's consideration of those exhibits. Thus, the Court declines to
27 re-docket Plaintiff's exhibits.

28

1 **B. ECF No. 14**

2 Plaintiff has filed a motion to exceed by one page the 24-page limit for motions for
3 a temporary restraining order or preliminary injunction. (ECF No. 14.) Plaintiff notes that
4 his motions “would have contained only” 23 pages had he “not included tables of contents
5 and authorities.” (*Id.*) The Court grants Plaintiff’s motion and will consider his motions for
6 a temporary restraining order or preliminary injunction on the merits.

7 **C. ECF No. 15**

8 Finally, Plaintiff has filed a “motion for ECF registration,” asking the Court to
9 register his email address with the CM/ECF system so that he can “receiv[e] notices of
10 electronic filing.” (ECF No. 15.) Plaintiff explains that, although he receives paper copies
11 of filings in this case, such copies “can be lost, stolen, or damaged,” whereas “electronic
12 copies are effectively eternal.” (*Id.* at 2.)

13 The Court denies Plaintiff’s motion. Plaintiff does not contend that he has failed to
14 receive (or lost) any filings related to this case. Nor does he allege that his receipt of paper
15 copies has impeded his ability to effectively litigate this action. Moreover, Plaintiff
16 acknowledges that because he is incarcerated, he “cannot directly access his email
17 account,” and would only be able to access it “by proxy via friends and family.” (*Id.*) Thus,
18 the Court declines to register Plaintiff’s email address with the CM/ECF system.

19 **V. CONCLUSION**

20 It is therefore ordered that a decision on the application to proceed *in forma*
21 *pauperis* (ECF No. 9) is deferred.

22 The Clerk of Court is directed to file the FAC (ECF No. 8), which is the operative
23 complaint, and send Plaintiff a courtesy copy.

24 It is further ordered that Claim 1, alleging deliberate indifference to serious medical
25 needs in violation of the Eighth Amendment, will proceed against Defendants Dr. Marks,
26 LeGrand, Minev, and Daniels.

27 It is further ordered that Claim 2, alleging First Amendment retaliation, will proceed
28 against Defendant Dr. Marks.

1 It is further ordered that Claim 3, alleging violations of the First Amendment right
2 to free exercise based on Plaintiff's inability to participate in the common fare diet, will
3 proceed against Defendants Terance and LeGrand.

4 It is further ordered that Claim 4, alleging violations of the First Amendment right
5 to free exercise based on the cancellation of all religious services between July 2021 and
6 April 2022, will proceed against Defendant Daniels.

7 It is further ordered that Plaintiff's motion to correct the docket (ECF No. 13) is
8 denied.

9 It is further ordered that Plaintiff's motion for leave to file excess pages (ECF No.
10 14) is granted.

11 It is further ordered that Plaintiff's motion for ECF registration (ECF No. 15) is
12 denied.

13 It is further ordered that the Court will address Plaintiff's motions for a temporary
14 restraining order or preliminary injunction (ECF Nos. 11, 12) in a separate order.

15 It is further ordered that, given the nature of the claims that the Court has permitted
16 to proceed, this action is stayed for 90 days to allow Plaintiff and Defendants an
17 opportunity to settle their dispute before the \$350.00 filing fee is paid, an answer is filed,
18 or the discovery process begins. During this 90-day stay period and until the Court lifts
19 the stay, no other pleadings or papers may be filed in this case, and the parties may not
20 engage in any discovery, nor are the parties required to respond to any paper filed in
21 violation of the stay unless specifically ordered by the court to do so. The Court will refer
22 this case to the Court's Inmate Early Mediation Program, and the Court will enter a
23 subsequent order. Regardless, on or before 90 days from the date this order is entered,
24 the Office of the Attorney General must file the report form attached to this order regarding
25 the results of the 90-day stay, even if a stipulation for dismissal is entered prior to the end
26 of the 90-day stay. If the parties proceed with this action, the Court will then issue an
27 order setting a date for Defendants to file an answer or other response. Following the
28

1 filing of an answer, the Court will issue a scheduling order setting discovery and
2 dispositive motion deadlines.

3 It is further ordered that “settlement” may or may not include payment of money
4 damages. It also may or may not include an agreement to resolve Plaintiff’s issues
5 differently. A compromise agreement is one in which neither party is completely satisfied
6 with the result, but both have given something up and both have obtained something in
7 return.

8 It is further ordered that if the case does not settle, Plaintiff will be required to pay
9 the full \$350.00 statutory filing fee for a civil action. This fee cannot be waived, and the
10 fee cannot be refunded once the Court enters an order granting Plaintiff’s application to
11 proceed *in forma pauperis*. If Plaintiff is allowed to proceed *in forma pauperis*, the fee will
12 be paid in installments from his prison trust account. See 28 U.S.C. § 1915(b). If Plaintiff
13 is not allowed to proceed *in forma pauperis*, the full \$350 statutory filing fee for a civil
14 action plus the \$52 administrative filing fee, for a total of \$402, will be due immediately.

15 It is further ordered that if any party seeks to have this case excluded from the
16 inmate mediation program, that party must file a “motion to exclude case from mediation”
17 no later than 21 days prior to the date set for mediation. The responding party will have
18 seven days to file a response. No reply may be filed. Thereafter, the Court will issue an
19 order, set the matter for hearing, or both.

20 It is further ordered that if Plaintiff needs an interpreter to participate in the
21 mediation program, Plaintiff will file a notice identifying the interpretation language and
22 the need for the interpreter within 30 days from the date of this order.

23 The Clerk of Court is further directed to add the Nevada Department of Corrections
24 to the docket as an Interested Party and electronically serve a copy of this order and a
25 copy of Plaintiff’s FAC (ECF No. 8) on the Office of the Attorney General of the State of
26 Nevada by adding the Attorney General of the State of Nevada to the interested party on
27 the docket. This does not indicate acceptance of service.

28

1 It is further ordered that the Attorney General's Office must advise the Court within
2 21 days of the date of the entry of this order whether it will enter a limited notice of
3 appearance on behalf of Interested Party for the purpose of participation in the Early
4 Mediation Program. No defenses or objections, including lack of service, will be waived
5 because of the filing of the limited notice of appearance.

6 DATED THIS 15th Day of July 2022.



MIRANDA M. DU
CHIEF UNITED STATES DISTRICT JUDGE

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

SKYLER JAMES FOWLER,

Case No. 3:22-cv-00195-MMD-CLB

Plaintiff.

REPORT OF ATTORNEY GENERAL RE: RESULTS OF 90-DAY STAY

v.

CHARLES DANIELS, *et al.*,

Defendants.

**NOTE: ONLY THE OFFICE OF THE ATTORNEY GENERAL WILL FILE THIS FORM.
THE INMATE PLAINTIFF MAY NOT FILE THIS FORM.**

13 On _____ [*the date of the issuance of the screening order*], the Court
14 issued its screening order stating that it had conducted its screening pursuant to 28 U.S.C.
15 § 1915A, and that certain specified claims in this case would proceed. The Court ordered
16 the Office of the Attorney General of the State of Nevada to file a report 90 days after the
17 date of the entry of the Court's screening order to indicate the status of the case at the
18 end of the 90-day stay. By filing this form, the Office of the Attorney General hereby
19 complies.

REPORT FORM

21 [Identify which of the following two situations (identified in bold type) describes the case, and follow the instructions corresponding to the proper statement.]

Situation One: Mediated Case: The case was assigned to mediation by a court-appointed mediator during the 90-day stay. [If this statement is accurate, check **ONE** of the six statements below and fill in any additional information as required, then proceed to the signature block.]

A mediation session with a court-appointed mediator was held on _____ [enter date], and as of this date, the parties have reached a settlement (even if paperwork to memorialize the settlement remains to be completed). (If this box is checked, the parties are on notice that they must SEPARATELY file either a contemporaneous stipulation of dismissal or a motion requesting that the Court continue the stay in the case until a specified date upon which they will file a stipulation of dismissal.)

____ A mediation session with a court-appointed mediator was held on _____ [enter date], and as of this date, the parties have not reached a settlement. The Office of the Attorney General therefore informs the Court of its intent to proceed with this action.

No mediation session with a court-appointed mediator was held during the 90-day stay, but the parties have nevertheless settled the case. (If this box is checked, the parties are on notice that they must SEPARATELY file a contemporaneous stipulation of dismissal or a motion requesting that the Court continue the stay in this case until a specified date upon which they will file a stipulation of dismissal.)

No mediation session with a court-appointed mediator was held during the 90-day stay, but one is currently scheduled for _____ [enter date].

____ No mediation session with a court-appointed mediator was held during the 90-day stay, and as of this date, no date certain has been scheduled for such a session.

None of the above five statements describes the status of this case. Contemporaneously with the filing of this report, the Office of the Attorney General of the State of Nevada is filing a separate document detailing the status of this case.

* * * * *

Situation Two: Informal Settlement Discussions Case: The case was NOT assigned to mediation with a court-appointed mediator during the 90-day stay; rather, the parties were encouraged to engage in informal settlement negotiations. [If this statement is accurate, check **ONE** of the four statements below and fill in any additional information as required, then proceed to the signature block.]

The parties engaged in settlement discussions and as of this date, the parties have reached a settlement (even if the paperwork to memorialize the settlement remains to be completed). (If this box is checked, the parties are on notice that they must SEPARATELY file either a contemporaneous stipulation of dismissal or a motion requesting that the Court continue the stay in this case until a specified date upon which they will file a stipulation of dismissal.)

____ The parties engaged in settlement discussions and as of this date, the parties have not reached a settlement. The Office of the Attorney General therefore informs the Court of its intent to proceed with this action.

____ The parties have not engaged in settlement discussions and as of this date, the parties have not reached a settlement. The Office of the Attorney General therefore informs the Court of its intent to proceed with this action.

None of the above three statements fully describes the status of this case. Contemporaneously with the filing of this report, the Office of the Attorney General of the State of Nevada is filing a separate document detailing the status of this case.

Submitted this _____ day of _____, _____ by:

Attorney Name: _____

[Print](#)

Signature

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